STATE OF VERMONT PUBLIC UTILITY COMMISSION

Case No. 20-2022-INV

Determination of 2021 Energy Efficiency	
Charge Rates	

Order entered: 05/13/2021

ORDER APPROVING EFFICIENCY VERMONT'S PROPOSED ENERGY EFFICIENCY CHARGE RATES FOR NET-METERING CUSTOMERS WITHOUT PRODUCTION METERS

I. Introduction

This case concerns the determination of energy efficiency charge ("EEC") rates for 2021 pursuant to Vermont Public Utility Commission ("Commission") Rule 5.300. On November 5, 2020, the Commission issued an order concluding that for electric bills rendered on and after February 1, 2021, there would be no increase in EEC rates from 2020 levels for customers in Efficiency Vermont's territory.

Beginning July 1, 2021, a new provision in Rule 5.300 will become effective. On that date, net-metering customers' electric EEC will be determined on their gross electric consumption, meaning the electricity a net-metering customer has consumed from the grid plus the electricity the customer consumed from a net-metering system.¹ Net-metering customers who do not have the equipment necessary for their utility to determine their gross electric consumption may either install the necessary equipment or pay a fixed monthly EEC.

Efficiency Vermont has filed a proposal for the fixed monthly EEC to go into effect beginning with service rendered July 1.² In this Order, we approve Efficiency Vermont's proposal.

II. PARTICIPANTS' COMMENTS

Efficiency Vermont Proposal

¹ Rule 5.303(B)(2).

² Efficiency Vermont initially filed its proposal on April 9, 2021. It later revised its calculations to be consistent with the Commission's November 5, 2020, Order, to update assumptions, and to correct errors.

To calculate the fixed monthly EEC, Efficiency Vermont proposes the following method:

- (Annual sum of kWh by customer class) ÷ (12 months) = Average monthly kWh by customer class.
- 2. (Average monthly kWh by customer class) ÷ (Sum of customers by class) = Average monthly kWh per customer by class.
- 3. (Average monthly kWh per customer by class) x (2021 EEC rate by class) = **Average fixed monthly fee by customer class.**

Using this method and utility data on consumption and customer counts, Efficiency Vermont calculated fixed monthly EEC rates by customer class as follows.

Customer Rate Class	Fixed Monthly EEC	
Customers without Demand Charges		
Residential	\$6.80	
Commercial	\$6.33	
Industrial	\$586.49	
Customers with Demand Charges		
Commercial	\$85.53	
Industrial	\$1,915.71	

In addition, Efficiency Vermont notes that customers with demand charges are already being assessed the EEC on the demand portion of their bills because net-metered systems do not offset demand when self-generation does not satisfy the need. Consistent with current utility practice, Efficiency Vermont proposes that the fixed monthly EEC should be established for and applied to only the energy (kWh) portion of the bill for all rate classes, and that the capacity rate continue to be applied.

Department of Public Service

The Department of Public Service supports Efficiency Vermont's proposal and recommends approval by the Commission.

Green Mountain Power

Green Mountain Power Corporation ("GMP") states that Rule 5.303(B)(2) appears to contemplate a fixed monthly EEC that encompasses both energy and demand on an average basis, quoting the following portion of the rule: "The Fixed Monthly EEC shall be determined by rate class and shall be based upon the average statewide monthly consumption and demand for the previous year for the rate class times the Electric EEC rate for the year the rate is being implemented." GMP notes that Efficiency Vermont's proposal to establish and apply the fixed monthly EEC to the energy-only portion of the bill, and to apply the capacity rate consistent with current utility practice, will mean that customers with demand charges will be charged the fixed monthly EEC based on statewide average energy consumption plus the demand portion of the EEC as calculated each month by the utilities for each individual customer. GMP calculated what the fixed monthly EEC would be using both average statewide monthly consumption and demand and states that the result approximates what a typical demand customer would experience under Efficiency Vermont's proposal.

GMP supports Efficiency Vermont's approach as long as the subset of demand-billed customers without production meters are informed that the total EEC charges that will appear on bills will be larger than the energy-only fixed monthly EEC rates proposed by Efficiency Vermont. GMP suggests that, if approved, this should be clearly communicated to customers using the following language. "The listed Fixed Monthly EEC applies to the energy-related portion of Energy Efficiency Charges. For customers also billed based on demand, the EEC kW charges also apply to customer's peak demand for each statement period and this amount will be calculated and charged by the distribution utility and added to the listed Fixed Monthly EEC paid to [Efficiency Vermont.]"

III. <u>Discussion and Conclusion</u>

Beginning July 1, 2021, net-metering customers will be assessed EEC charges based on gross electricity consumption. For those net-metering customers who do not have both a

consumption meter and a production meter, Rule 5.303(B)(2) provides that they will pay a fixed monthly EEC unless they choose to install the necessary equipment for their utility to determine their gross electricity consumption. Under the rule, the fixed monthly EEC "shall be determined by rate class and shall be based upon the average statewide monthly consumption and demand for the previous year for the rate class times the Electric EEC rate for the year the rate is being implemented."

Efficiency Vermont's proposed method requires interpreting Rule 5.303(B)(2) as allowing a fixed monthly EEC based only on average energy consumption, and not demand. For demand-billed customers, the proposal would make no changes relative to how net-metering customers are currently assessed the demand portion of the EEC. Based on GMP's analysis, Efficiency Vermont's proposal will result in customer outcomes that reasonably approximate those that would result from interpreting the rule as requiring the EEC to be based on demand in addition to average energy consumption. Thus, to the extent a waiver of Rule 5.303(B)(2) is required, we conclude there is good cause for a waiver because customer outcomes will be similar.³

Based on the above, we approve Efficiency Vermont's proposed method and fixed monthly EEC rates to take effect with service rendered July 1, 2021. Appendix A provides a complete list of the 2021 EEC rates for Efficiency Vermont's territory that will be in effect as of July 1, 2021, including those approved on November 5, 2020, and the fixed monthly EEC rates for net-metering customers without production meters that we approve today. This Order is the final judgment regarding the fixed monthly EEC rates for all net-metering customers without production meters, except those served by the City of Burlington Electric Department.⁴

SO ORDERED.

³ Commission Rule 2.107 notes that "for other good cause, the Commission may waive the application of rule upon such conditions as it may require, unless precluded by the rule, itself, or by statute."

⁴ Commission Rule 2.103 and Vt. R. Civ. P. 54(b).

Dated at Montpelier, Vermont, this	13th day of May, 20	21
An	thony Z. Roisman)) Public Utility
Ma	argaret Cheney)) Commission)
San	rah Hofmann) of Vermont))

OFFICE OF THE CLERK

Filed: May 13, 2021

Attest: Clerk of the Commission

Notice to Readers: This decision is subject to revision of technical errors. Readers are requested to notify the Clerk of the Commission (by e-mail, telephone, or in writing) of any apparent errors, in order that any necessary corrections may be made. (E-mail address: puc.clerk@yermont.gov)

Appeal of this decision to the Supreme Court of Vermont must be filed with the Clerk of the Commission within 30 days. Appeal will not stay the effect of this Order, absent further order by this Commission or appropriate action by the Supreme Court of Vermont. Motions for reconsideration or stay, if any, must be filed with the Clerk of the Commission within 28 days of the date of this decision and Order.

Appendix A – 2021 EEC Rates

Effective with service rendered on or after July 1, 2021, the 2021 electric EEC rates shall be as follows for customers of all electric utilities except for the City of Burlington Electric Department:

Rates for Customers Without Demand Charges

Residential \$0.01188/kWh Commercial \$0.01024/kWh Industrial \$0.00757/kWh

Rates for Customers with Demand Charges

Commercial demand customers \$0.00662/kWh plus

\$1.13825/kW

Industrial demand customers \$0.00521/kWh plus

\$1.21316/kW

Rates for Unmetered Street and Security Light Customers

\$0.01024/kWh times the nominal wattage of the light times 360 hours per month

Monthly Fixed Fees for Net-metered Customers without Production Meters

Residential \$6.80 per month

Commercial without demand \$6.33 per month

Commercial with demand \$85.53 per month

Industrial without demand \$586.49 per month

Industrial with demand \$1,915.71 per month

PUC Case No. 20-2022-INV - SERVICE LIST

Carolyn Browne Anderson, Esq. Green Mountain Power Corporation 2152 Post Road

Rutland, VT 05702

carolyn.anderson@greenmountainpower.com

Reginald Beliveau, Jr.

Swanton Village, Inc. Electric Department

P.O. Box 279
120 First Street

Swanton, VT 05488

rbeliveau@swanton.net

Meredith Birkett

Village of Johnson Water & Light Department

P.O. Box 603

Johnson, VT 05656

vojmanager@townofjohnson.com

Mary Bouchard

Vermont Gas Systems, Inc.

85 Swift Street

South Burlington, VT 05403

mbouchard@vermontgas.com

Erin C. Brennan, Esq.

Vermont Department of Public Service

112 State Street

Montpelier, VT 05620

Erin.Brennan@vermont.gov

Victoria J. Brown, Esq.

Vermont Electric Cooperative, Inc.

42 Wescom Road

Johnson, VT 05656

vbrown@vermontelectric.coop

Ellen Burt

Town of Stowe Electric Department

P.O.Box 190

Stowe, VT 05672

eburt@stoweelectric.com

(for Green Mountain Power Corporation)

(for Swanton Village,

Inc. Electric Department)

(for Village of Johnson

Water & Light

Department)

(for Vermont Gas Systems, Inc.)

(for Vermont

Department of Public

Service)

(for Vermont Electric

Cooperative Inc.)

(for Town of Stowe

Electric Department)

William F. Ellis McNeil, Leddy & Sheahan 271 South Union Street Burlington, VT 05401 wellis@mcneilvt.com (for City of Burlington Electric Department)

Jonathan Elwell Village of Enosburg Falls Water & Light 42 Village Drive Enosburg Falls, VT 05450 jelwell@enosburg.net (for Village of Enosburg Falls Water & Light Department Inc.)

Elijah D Emerson, Esq. Primmer Piper Eggleston & Cramer PC PO Box 1309 Montpelier, VT 05601 eemerson@primmer.com (for Village of Johnson Water & Light
Department) (for Town of Hardwick Electric
Department) (for Town of Northfield Electric
Department) (for Village of Enosburg Falls Water & Light Department
Inc.)

Steven R Farman Vermont Public Power Supply Authority 5195 Waterbury-Stowe rd Waterbury Center, VT 05766 sfarman@vppsa.com (for Vermont Public Power Supply Authority)

James Gibbons
City of Burlington Electric Department
585 Pine Street
Burlington, VT 05401
jgibbons@burlingtonelectric.com

(for City of Burlington Electric Department)

Jeremy D. Hoff Stackpole & French (for Town of Stowe Electric Department)

Bill Humphrey
Village of Lyndonville Electric Department
P.O. Box 167
20 Park Avenue
Lyndonville, VT 05851
bhumphrey@lyndonvilleelectric.com

(for Village of Lyndonville Electric Department) Penny Jones Village of Morrisville Water & Light Department 857 Elmore Street Morrisville, VT 05661 pjones@mwlvt.com (for Village of Morrisville Water & Light Department)

Katelyn Kran

Barton Village Inc. Electric Department

kkran@bartonvt.com

Electric Department)

(for Barton Village Inc.

Michael Lazorchak

Town of Stowe Electric Department

PO Box 190 Stowe, VT 05672

mlazorchak@stoweelectric.com

(for Town of Stowe Electric Department)

Megan Ludwig, Esq.

Vermont Department of Public Service

112 State Street

Montpelier, VT 05620-2601 megan.ludwig@vermont.gov

(for Vermont

Department of Public

Service)

James Massie

Efficiency Vermont-Vermont Energy Investment Corporation

20 Winooski Falls Way

5th Floor

Winooski, VT 05404 jmassie@veic.org (for Efficiency Vermont

- Vermont Energy

Investment Corporation)

Mari McClure

Green Mountain Power Corporation

163 Acorn Lane

Colchester, VT 05446

ceo@greenmountainpower.com

(for Green Mountain Power Corporation)

Joseph McKearin

Green Mountain Power Corporation

2152 Post Road Rutland, VT 05701

Joseph.McKearin@greenmountainpower.com

(for Green Mountain Power Corporation)

Pamela Moore

Village of Jacksonville Electric Company

P.O. Box 169

Jacksonville, VT 05342

pmoore@jacksonvilleelectric.net

(for Village of

Jacksonville Electric

Company)

John Morley Village of Orleans Electric Department Municipal Building One Memorial Square Orleans, VT 05860 jmorley@villageoforleansvt.org (for Village of Orleans Electric Department)

Ken Nolan Vermont Public Power Supply Authority P.O. Box 126 Waterbury Center, VT 05677 knolan@yppsa.com (for Vermont Public Power Supply Authority)

Jessica Patterson Town of Hardwick Electric Department PO Box 516 Hardwick, VT 05843 jess@hardwickelectric.com (for Town of Hardwick Electric Department)

Thomas Petraska
Village of Ludlow Electric Light Department
9 Pond Street
Ludlow, VT 05149
tpetraska@tds.net

(for Village of Ludlow Electric Light Department)

Jill Pfenning Vermont Gas Systems, Inc. 85 Swift Street South Burlington, VT 05403 jpfenning@vermontgas.com (for Vermont Gas Systems, Inc.)

Patricia Richards
Washington Electric Cooperative, Inc.
P.O. Box 8
East Montpelier, VT 05651
patty.richards@wec.coop

(for Washington Electric Cooperative Inc.)

Carol Robertson Village of Hyde Park Electric Department P.O. Box 400 Hyde Park, VT 05655 carol.robertson@hydeparkvt.com (for Village of Hyde Park Electric Department) Jeffrey Schulz
Town of Northfield Electric Department
51 South Main Street
Northfield, VT 05663
jschulz@northfield.vt.us

(for Town of Northfield Electric Department)

Ronald A. Shems, Esq. Tarrant, Gillies, Richardson & Shems P.O. Box 1440 Montpelier, VT 05601-1440 rshems@tarrantgillies.com (for Washington Electric Cooperative Inc.)

Eileen Simollardes Vermont Gas Systems, Inc. 85 Swift Street South Burlington, VT 05403 esimollardes@vermontgas.com (for Vermont Gas Systems, Inc.)

Darren Springer City of Burlington Electric Department 585 Pine Street Burlington, VT 05401 dspringer@burlingtonelectric.com (for City of Burlington Electric Department)

Emily Stebbins-Wheelock City of Burlington Electric Department 585 Pine Street Burlington, VT 05401 estebbins-wheelock@burlingtonelectric.com (for City of Burlington Electric Department)

Michael Sullivan Town of Hardwick Electric Department P.O. Box 516 Hardwick, VT 05843 msullivan@hardwickelectric.com (for Town of Hardwick Electric Department)

Rebecca Towne Vermont Electric Cooperative, Inc. 42 Wescom Road Johnson, VT 05656 rtowne@vermontelectric.coop (for Vermont Electric Cooperative Inc.)

Matthew J. Walker Efficiency Vermont-Vermont Energy Investment Corporation 20 Winooski Falls Way 5th Floor Winooski, VT 05404 mjwalker@veic.org (for Efficiency Vermont - Vermont Energy Investment Corporation)

David C. Westman
Efficiency Vermont - Vermont Energy Investment Corporation
20 Winooski Falls Way
5th Floor
Winooski, VT 05404
dwestman@veic.org

(for Efficiency Vermont- Vermont EnergyInvestment Corporation)